

# Streamlined licensing process

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#### Task 1.1 Streamlined licensing processes

- Identified challenge: to adapt for SMR the regulatory processes for
  - series production model and
  - wide geographical deployment possibilities.
- Regulatory processes operate on two separate abstraction levels:
  - 1. Government decision making (DIP, CL, OL) managed by MEAE "licensing"
  - 2. Technical regulatory control performed by STUK " oversight"
- Initiative, and responsibility for safety, always rests with an *applicant* 
  - Current legislation assumes that for a given project, there is one applicant that is responsible for everything: site, technology, operations



#### Task 1.1 Current licensing processes



- Nuclear Energy Act specifies a decision-making path well suited for individual large projects run by one applicant
- Multiple reactors and/or multiple sites CAN be included
- Other applicants cannot leverage approved sites or technologies directly – STUK's assessment have to be redone every time
- Delivery contract has to be closed before there is knowledge of how the stated regulatory requirements are actually to be implemented in the plant → major cost and schedule uncertainty



#### Task 1.1 Proposed streamlined process

- **Proposed** licensing model. Technology and Site can each be licensed/approved **independent of projects**, by the respective owners, to the depth typical to CL process
  - Explicit legal authorisation/requirement to STUK to grant such approvals seems necessary
- Under this model, an applicant can leverage approved designs and licensed sites, thereby much reducing project uncertainty.
- However, current understanding is that the Environmental Impact Assessment will have to precede the DIP/CL phases
  - Technical detail in EIA limited as enveloping assumptions of technology have to be made – unless there is firm commitment to some technology already at this early point
  - Position of EIA in the project-specific licensing process is subject to inter-ministerial discussions





## Task 1.1 Streamlined licensing processes

Current regulations presume a "license holder" who alone is responsible of safety		Old license holders	New holders or respective authorisations
Underlying assumptions include that	Technology	<ul><li>Plant owner</li><li>Outsources to Vendor</li></ul>	Vendor/IPR holder, via Design Certification
<ul> <li>Plants are owned by large (national) energy companies that have broad in-house competence</li> <li>Industrial base can provide dedicated contracted services (e.g. specialty manufacture) at reasonable cost</li> <li>New build experience has invalidated both beliefs.</li> <li>Responsibility must be reallocated to capable parties. Limits of allocation – e.g. level of technology competence required to act as an "Intelligent Customer" capable of establishing a "Design Authority" needs to be clarified further</li> </ul>	Site	Plant owner	Site owner – can be Owner of Plant owner, or transfer site to Plant owner for the project
	Operations	Plant owner	<ul> <li>Plant owner</li> <li>May outsource to a Service provider</li> </ul>
	Liability	Plant owner	Plant owner
	Waste management	<ul> <li>Plant owner (financial)</li> <li>may outsource activities to a daughter company</li> </ul>	<ul> <li>Plant owner (financial)</li> <li>May outsource activities to a Service provider</li> </ul>



## Task 1.1 Streamlined licensing processes

- Work ongoing on streamlining regulatory oversight functions
  - Tight coupling with design, safety case development, and safety classification
  - Current YVL Guide requirements for higher safety classes are impractical for SMRs
    - E.g. for each SC 2 valve design, 16 consecutive activities with 11 regulatory hold points / approvals are stipulated before an item can be installed



 Work is underway elsewhere (KELPO-project run by the power companies) to rationalize this



## **Conclusions & takeaway**

- General shape of a new, streamlined licensing process for nuclear reactors is
   emerging
  - Regulatory approvals of Technology and Site to be sought by respective Owners, independent of specific projects
  - Eventual projects can leverage granted approvals



# Thank you!